

Shale gas development impacts on surface water quality in Pennsylvania

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Concern has been raised in the scientific literature about the environmental implications of extracting natural gas from deep shale formations, and published studies suggest that shale gas development may affect local groundwater quality. The potential for surface water quality degradation has been discussed in prior work, although no empirical analysis of this issue has been published. The potential for large-scale surface water quality degradation has affected regulatory approaches to shale gas development in some US states, despite the dearth of evidence. This paper conducts a large-scale examination of the extent to which shale gas development activities affect surface water quality. Focusing on the Marcellus Shale in Pennsylvania, we estimate the effect of shale gas wells and the release of treated shale gas waste by permitted treatment facilities on observed downstream concentrations of chloride (Cl^-) and total suspended solids (TSS), controlling for other factors. Results suggest that (i) the treatment of shale gas waste by treatment plants in a watershed raises downstream Cl^- concentrations but not TSS concentrations, and (ii) the presence of shale gas wells in a watershed raises downstream TSS concentrations but not Cl^- concentrations. These results can inform future voluntary measures taken by shale gas operators and policy approaches taken by regulators to protect surface water quality as the scale of this economically important activity increases.

unconventional gas | water pollution | econometric analysis | panel data

With the advance of hydraulic fracturing technology and improvements in horizontal well drilling, the development of natural gas supplies from deep shale formations has expanded and US natural gas supply estimates have risen dramatically (1). These resources have significant economic value and could generate local air quality benefits if gas displaces coal in electricity generation and for climate change if fugitive methane emissions are sufficiently small (2). Nonetheless, shale gas development has drawn significant public and regulatory attention to potential negative environmental externalities, particularly water quality impacts in the Marcellus Shale region (3, 4).

Groundwater impacts of shale gas development have been considered in the literature. Methane may migrate from shale gas wells into drinking water wells in Pennsylvania and New York (5). Shale formation brine may also naturally migrate to groundwater aquifers in Pennsylvania, although this result is debated in the literature (6) and no association has been found with the location of shale gas wells (7). Case studies of isolated incidents of groundwater contamination also suggest links with shale gas activity (8).

The potential risk to New York City's surface water supply from the Delaware River Basin was a primary driver behind a 2011 ban on hydraulic fracturing in New York State. In contrast to the case of groundwater, however, empirical estimates of the effects of shale gas development on surface water quality are not available, although the issue has been raised in the recent literature (9, 10).

We conduct a large-scale statistical examination of the extent to which shale gas development affects surface water quality. Focusing on the Marcellus Shale, a major US shale play, we construct a Geographic Information Systems (GIS) database from several publicly available sources, including 20,283 water quality observations in Pennsylvania (2000–2011), shale gas well locations,

shipments of shale gas waste to treatment facilities, and water body characteristics. We exploit temporal and spatial variation in the location of wells and waste treatment facilities relative to water quality monitors to identify impacts on downstream water quality. Using regression analysis, we find measurable impacts of upstream shale gas activity on downstream water quality. Increasing the upstream density of wastewater treatment plants that release treated shale gas waste to surface water by 1 SD increases downstream chloride (Cl^-) concentrations by 10–11%. A 1-SD increase in the density of well pads upstream increases total suspended solid (TSS) concentrations downstream by 5%. In contrast, we find no statistically significant impact of wells on downstream Cl^- concentrations or of waste treatment on downstream TSS concentrations. These findings are consistent with concerns raised for surface water quality in the literature: Shale gas wastewater is typically high in Cl^- (among other dissolved solids), making it difficult to treat, and the construction of well pads, pipelines, and roads can increase sediment runoff and TSS (9, 10).

The econometric approach used here cannot identify or rule out individual instances of water quality contamination. The analysis models average impacts at coarse temporal and spatial scales as a function of shale gas development, controlling for other factors. Thus, it is a complement to physical science studies that would make precise connections between water quality changes at a fine temporal and spatial scale and specific shale gas activities.

Shale Gas Activity and Water Quality Indicators

Indicators of water quality impacts from shale gas development must meet three criteria for the analysis: They are associated with shale gas development, they are observed at a large number of water quality monitors and with enough spatial and temporal variation relative to shale gas activity to support statistical analysis, and they have the potential to cause water quality damage. Concentrations of Cl^- and TSS meet these criteria.

Brine from conventional oil and gas operations has been associated with increased stream Cl^- levels in other regions (11, 12). Shale gas development generates large quantities of flowback and produced water high in Cl^- (9). The peak in fluid storage and transport occurs during well fracturing and completion, when 2–4 million gallons of freshwater and fracturing fluids transported by truck or (for freshwater) pipeline are pumped into a well (13). From 10–70% of this volume may return as flowback, along with formation brine and naturally occurring contaminants, such as heavy metals and radionuclides. Direct discharge of fluids from well sites is illegal. Fluids are collected at well pads and transported on- and off-site for reuse, recycling, treatment, and disposal. Media

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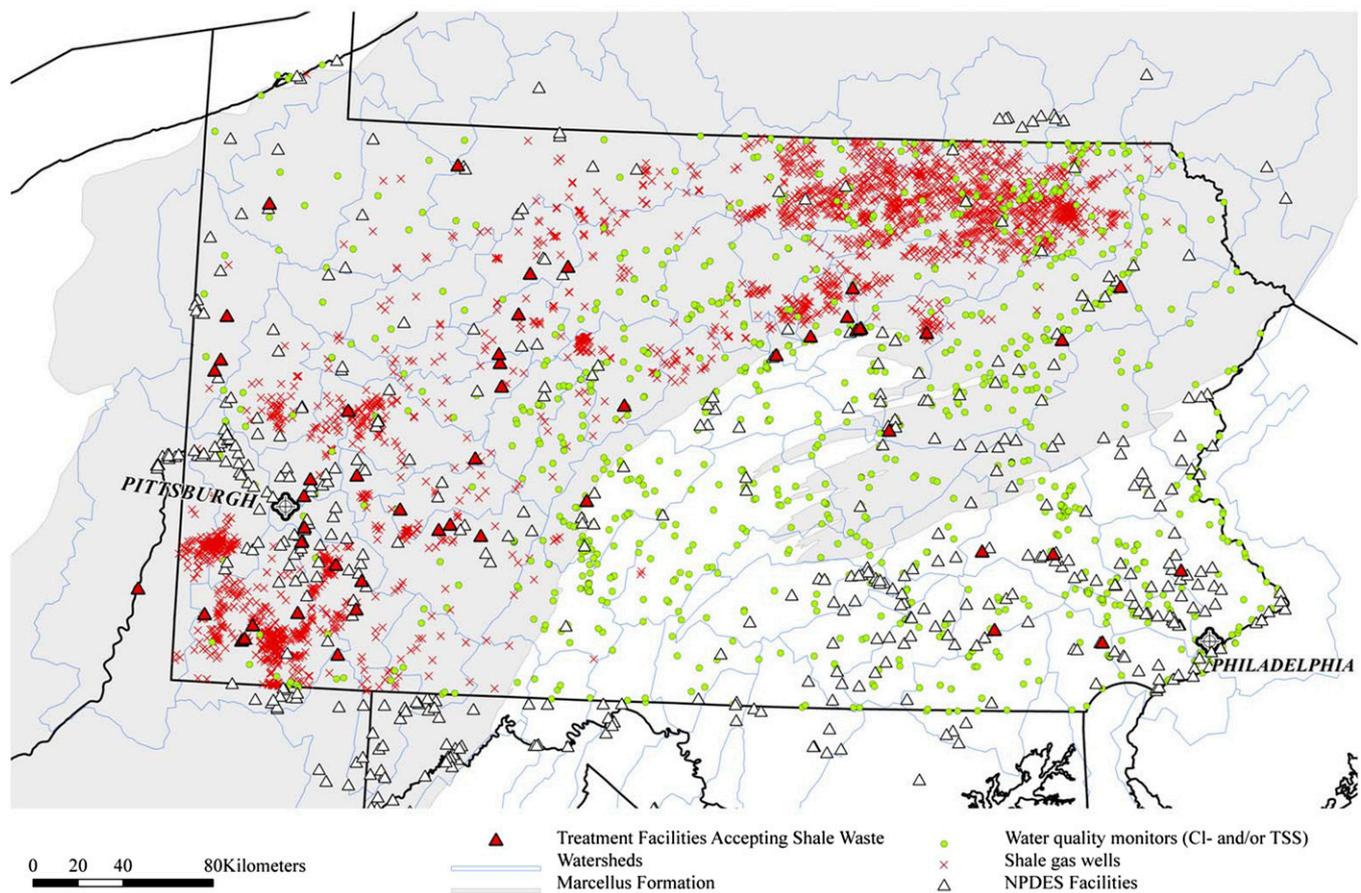


Fig. 1. Surface water quality monitors, shale gas wells, and wastewater treatment facilities in Pennsylvania watersheds (2000–2011).

publicly owned treatment works (POTWs), and industrial centralized waste treatment (CWT) facilities. Facilities' NPDES permits determine their eligibility to treat shale gas waste, and regulation of these flows changed during the period of observation. Regulatory changes in January 2011 increased the stringency of treatment requirements, although a specific group of grandfathered POTWs and CWTs was initially exempt from new requirements and then subject to a voluntary ban on waste shipments from operators in May 2011 (*Supporting Information*). The statistical models test for differential effects on downstream Cl^- concentrations of shale gas waste treatment at facilities affected by these regulatory changes and those that were not.

We analyze the impacts of shale gas development on surface water TSS concentrations via the same two basic pathways considered for Cl^- : impacts from wells and impacts from waste disposal at permitted treatment facilities. However, rather than examining more closely the period during well completion, as we did for Cl^- , the TSS models consider whether any estimated impacts of wells on TSS are concentrated between the permit date and spud date (the date on which well drilling begins), when land clearing and pad construction would take place.

To identify the impacts of shale gas wells and waste treatment on Cl^- and TSS concentrations, we must adequately control for other contributing factors. All models include controls for precipitation, summing daily precipitation in a monitor's watershed on the day of a monitor observation plus cumulative precipitation on the 3 d before each observation. The models control for other potential influences on Cl^- and TSS concentrations using a standard econometric approach, including groups of fixed effects (FEs) as controls. We control for average concentrations

at each monitor over time with monitor FEs. Year-month FEs (132 for the months January 2000–December 2011) control for all time-varying characteristics of Pennsylvania water quality, generally, that are correlated over space (e.g., trends in economic activity, such as those related to the recent recession). Watershed-calendar-month (January–December) FEs control for seasonal changes in contaminant concentrations that may be specific to a watershed.

Together, the FEs narrow the sources of spatial and intertemporal variation in contaminant concentrations from which the effects of interest are identified, so as to exclude potential confounders. For example, an important source of Cl^- in Pennsylvania rivers and streams is road salt. The monitor FEs control for the fact that some monitors consistently receive more road salt from upstream sources than others. The year-month FEs control for the fact that for all Pennsylvania monitors, some months between January 2000 and December 2011 witness higher Cl^- concentration from road salt than others, and the watershed-calendar-month FEs control for the fact that some months of the year are typically subject to higher concentrations of Cl^- from road salt than others, and the magnitude of this interannual variation varies by watershed. Further analysis decomposing some of these FEs, to demonstrate that the models control sufficiently for important potential confounders, is provided in *Supporting Information*.

Results

Estimated Impacts on Cl^- Concentrations. A FE regression of observed Cl^- concentration on the FEs and precipitation shows that an increase in precipitation reduces Cl^- concentration. The magnitude of this simple dilution result does not change across specifications (Table 1).

Table 1. Estimated impacts of shale gas wells and waste treatment on downstream Cl⁻ concentrations (milligrams per liter)

Variable	(1)	(2)	(3)	(4)	(5)	(6)
Cumulative precipitation (4 d), mm	-0.003*** (0.001)	-0.003*** (0.001)	-0.003*** (0.001)	-0.003*** (0.001)	-0.003*** (0.001)	-0.003*** (0.001)
Gas wells upstream/km ²		17.076 (16.219)		10.312 (16.952)		20.204 (19.245)
Gas wells upstream (0–90 d)/km ²			55.196 (126.292)			
Gas wells upstream (90–180 d)/km ²			-36.500 (93.82)			
Facilities accepting waste upstream/km ²		2,223.660*** (681.868)	2,240.228*** (696.602)	2,116.823*** (696.135)	2,086.356*** (683.888)	
Waste quantity treated upstream, MMbbl/km ²				152.873 (140.226)	205.601* (119.618)	
Nonaffected facilities accepting waste/km ²						2,625.909 (4,164.453)
Affected facilities accepting waste/km ²						1,927.716** (902.173)
N	8,402	8,364	8,364	8,364	8,364	8,364
Mean Cl ⁻ , mg/L	19.077	19.074	19.074	19.074	19.074	19.074
R ²	0.499	0.499	0.499	0.499	0.499	0.499

Sample includes all monitor measurements of Cl⁻ (milligrams per liter), 2000–2011. Variables divided by square kilometers are divided by the area of the watershed that is upstream of the monitor. All regressions include FEs for year-month, watershed-calendar month, and monitor. Reported SEs are robust and clustered by watershed. Statistically significant at the *10% level; ** 5% level; ***1% level.

The density of shale gas wells upstream in a monitor’s watershed has a statistically insignificant effect on Cl⁻ concentration downstream, although coefficient estimates are positive (Table 1, columns 2, 4, and 6). Limiting the well density variable to only those wells spudded within 0–90 d and within 90–180 d before a Cl⁻ sample is drawn at a downstream water quality monitor should capture the greatest potential for accidental releases affecting surface water, because reported completion dates in our dataset are, on average, 80 d after a well’s spud date (*SI Data*). (We cannot construct variables centered on a known completion date, because firms report completion dates to the PADEP and/or PADCNR for only 1,815 of the 4,908 wells drilled through December 2011. A nonreported completion date does not necessarily indicate that a well has not been completed; 877 wells without a completion date report production before the end of 2011.) Nonetheless, we find no statistically significant impact of wells at this development stage on observed Cl⁻ concentrations (Table 1, column 3).

In contrast, the density of waste treatment facilities accepting shale gas waste upstream in a monitor’s watershed increases Cl⁻ concentrations at monitors downstream (Table 1, columns 2–5). The annual quantity of wastewater shipped to waste treatment facilities upstream of a monitor, divided by the upstream area of the watershed, has varying statistical significance (Table 1, columns 4–5). Waste shipment quantity data are potentially problematic (*SI Data*). However, they represent the only data currently available on the quantity of shale gas waste treated and released by particular facilities. The quantity of waste shipped to treatment facilities in a watershed is correlated with the density of shale gas wells. If the density of wells is included in the analysis, the waste quantity is positive but statistically insignificant (Table 1, column 4). If the wells variable is dropped, the waste quantity variable is positive and weakly significant (Table 1, column 5). Because the coefficients of the wells are statistically insignificant in all models, this suggests a potential marginal effect of the quantity of waste treated and released upstream on Cl⁻ concentrations, controlling for the spatial density of treating facilities.

The impact of treated shale gas waste on downstream Cl⁻ concentrations may vary across treatment facilities. We divide facilities into those that were affected by the 2011 voluntary

request to suspend shipments (POTWs and grandfathered CWTs) and those that were not affected (nongrandfathered CWTs). Results suggest that the observed increase in downstream Cl⁻ concentrations is due more to the facilities that have received regulatory attention than to those that have not; the coefficient on the affected facilities is positive and statistically significant (Table 1, column 6). However, the PADEP data indicate that some affected facilities accepted shale gas waste during the period July 2011–December 2011, although operators were to have voluntarily stopped sending waste to these facilities in May 2011 (*Supporting Information*).

Estimated Impacts on TSS Concentrations. A simple model regressing observed TSS concentrations on the FEs and precipitation finds that precipitation in the watershed increases TSS concentrations (Table 2). The magnitude of this expected effect does not change as we alter model specification.

The density of upstream waste treatment facilities accepting shale gas waste has a statistically insignificant effect on downstream TSS concentrations, although the coefficients are positive (Table 2, columns 2–5). The density of shale gas wells upstream in a monitor’s watershed, in contrast, has a positive and significant impact on downstream TSS concentrations (Table 2, column 2).

We also test for the relative impact of well pad preparation vs. activities specific to individual wells. The data do not indicate which wells are on the same well pad; thus, we assume that wells within 1 acre share a pad. The average number of wells on a pad using this method is about 3.7.* We then create a variable describing the density of well pads upstream in a monitor’s watershed. If pad preparation is a more significant driver of TSS impacts than individual wells, the magnitude of the well pad estimate should be less than the impact of an individual well,

*During completion, a multiwell pad, access road, and infrastructure are estimated to cover 7.4 acres; after completion and partial reclamation, a multiwell pad averages 4.5 acres (24). Using our estimates, of the wells that are within 63 m (1 acre), 50% are within 11 m and 75% are within 20 m. The average number of wells per well pad is 3.7 (with a maximum of 12), and 25% of our well pad groups have only one well. Many wells in our data are on pads for which some wells have yet to be drilled, and 1 acre may be a conservative estimate of well proximity on a pad; thus, 3.7 is lower than the average number of wells per completed pad in Pennsylvania.

Table 2. Estimated impacts of shale gas wells and waste treatment on downstream TSS concentrations (milligrams per liter)

Variable	(1)	(2)	(3)	(4)	(5)
Cumulative precipitation (4 d), mm	0.086* (0.025)	0.086*** (0.025)	0.086*** (0.025)	0.085*** (0.026)	0.086*** (0.025)
Facilities accepting waste upstream/km ²		706.063 (454.138)	692.274 (456.297)	691.812 (461.978)	695.183 (451.551)
Gas wells upstream/km ²		45.965** (22.867)			
Well pads upstream/km ²			97.072* (54.548)	3.427 (127.972)	100.921 (71.640)
Well pads upstream/km ² × (4-d precipitation)				0.514 (0.867)	
Well pads permitted, prespud upstream/km ²					-102.865 (892.745)
N	11,919	11,919	11,919	11,919	11,919
Mean TSS, mg/L	20.392	20.392	20.392	20.392	20.392
R ²	0.283	0.283	0.283	0.283	0.283

Sample includes all monitor measurements of TSS (milligrams per liter), 2000–2011. Variables divided by square kilometers are divided by the area of the watershed that is upstream of the monitor. All regressions include FEs for year-month, watershed-calendar month, and monitor. Reported SEs are robust and clustered by watershed. Statistically significant at the *10% level; ** 5% level; ***1% level.

multiplied by the average number of wells on a pad. The well pad variable is positive, weakly significant (Table 2, column 3), and about twice the magnitude of the variable for individual wells (Table 2, column 2). Although we may have introduced some attenuation bias from measurement error in constructing the well pad variable, this result is consistent with the hypothesis that the net TSS impacts of wells may be due more to well pad preparation than to activities associated with individual wellbores.

If the TSS impacts we estimate from shale gas wells are due to stormwater-related transport of sediment to water bodies, they should intensify with rain. Interacting the well pad density variable with precipitation does not support this hypothesis; coefficients on well pad density and the interaction term are positive but statistically insignificant (Table 2, column 4). Finally, if these impacts are related primarily to disturbance from land clearing and pad construction, we should observe stronger impacts from pads on which the first observed well is between the permit date and the spud date than from pads that are further along in development. However, permitted but undrilled wells are negative and insignificant, and the statistical significance of the well pads variable disappears as well (Table 2, column 5). (The coefficient estimate on the density of well pads for which one or more wells are permitted but not yet spudded remains insignificant if we drop the variable capturing the total number of well pads.)

Interpretation and Discussion

Results for Cl⁻ suggest that the presence of shale gas wells upstream in a monitor's watershed does not raise observed concentrations but that the treatment and release of wastewater from shale gas wells by permitted facilities upstream in a monitor's watershed does. These results are not consistent with the presence of significant flows of high-Cl⁻ shale gas waste through accidental releases directly into surface water from well sites. However, surface water disposal of treated waste from shale gas wells represents a potentially important water quality burden. Taking into account average watershed size and mean Cl⁻ concentrations, the coefficients in Table 1 suggest that a 1-SD increase in the spatial density of upstream waste treatment facilities (an additional 1.5 facilities treating waste upstream in a watershed) results in a 10–11% increase in Cl⁻ downstream, depending on the specification. (We calculate this effect as follows: (SD of upstream facilities per km² × coefficient)/average Cl⁻ concentration.)

Shale gas wastewater shipments to Pennsylvania POTWs have ceased as of January 2012. However, the documentation of a measurable surface water impact from only the first years of burgeoning development is relevant to CWTs that continue to treat shale gas wastewater as well as to other jurisdictions considering treatment by POTWs. Furthermore, apart from Cl⁻, many other wastewater constituents could potentially reach surface water, although available data on their concentrations is limited (*Supporting Information*).

Results for TSS suggest a different pathway of potential concern. The presence of shale gas wells upstream in a monitor's watershed raises observed TSS concentrations downstream. Increasing the average density of well pads upstream in a monitor's watershed by 1 SD (an additional 18 well pads) results in about a 5% increase in observed TSS concentrations (Table 2, column 3). Shale gas waste shipments to permitted treatment facilities do not appear to raise TSS concentrations. In the case of TSS, the primary water quality burden may be associated with the process of clearing land for infrastructure. However, given that we do not detect an increase in TSS impacts of well pads during precipitation events, or an increase associated with well pads in construction, the particular mechanisms through which shale gas infrastructure may increase TSS in local water bodies are unclear. Further analysis using data on pipeline and new road construction would be helpful in this regard. The observed increase in TSS concentrations could potentially be associated with spills or other emissions at well sites, rather than construction, but the inability of our models to detect increases in Cl⁻ from well sites (a strong marker for shale gas waste, relative to TSS, which have many more sources) is not consistent with this possibility.

The nature of surface water contamination from shale gas development considered here is qualitatively different from the groundwater concerns explored in the literature (5, 7). Although groundwater concerns may have primarily to do with contamination directly from wellbores or shale formations, surface water concerns may have primarily to do with off-site waste treatment and aboveground land management.

The effects of shale gas development on surface water quality that we estimate control for average contaminant concentrations at a monitor, average concentrations for each month in the data, and average concentrations in each calendar month by watershed, as well as precipitation. Thus, the shale gas coefficient

estimates are identified from within-monitor variation in contaminant concentrations, controlling carefully for exogenous trends in water quality. However, this approach cannot confirm or rule out individual accidental releases of flowback and other fluids to surface water. Our approach is complementary to physical science studies that would establish the exact mechanisms through which shale gas development may affect downstream surface water quality.

Finally, the economically optimal level of pollution is generally not zero, and further work would be necessary to quantify the benefits and costs of the shale gas development activities gen-

erating these externalities, including monetization of our estimated Cl^- and TSS impacts. The results highlight the need for further research on the surface water quality impacts of shale gas development, and they may provide input to operator decisions and regulatory processes regarding well location, waste disposal, erosion control, and contaminant monitoring.

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